

tion of this bill does this, and it is to me was intended to do it. A definition of the word used not warrants this conclusion, but proviso to the ninth section atly strengthens it. It is in these words:

That said board of five persons (not exclude any person otherwise eligible to vote from the polls on account of any such persons may entertain on the act of bigamy or polygamy, nor shall refuse to count any such vote on account of opinion of any person casting it on the act of bigamy or polygamy, but each of such Assembly, after its organization, I have power to decide upon the elections qualifications of its members.

The authors of the law recognize the fact that the commissioners might deny a man the right to vote account of his opinion; merely, they would clearly have a right to under the eighth section, saw fit expressly provide that they did not do so, but there is no vision of this sort in reference to ability to hold office. On the contrary, after saying that the commissioners might allow a man to be who believed in but did not office polygamy, lest it might be barred that they intended to reject the meaning of the word "polygamist" as to eligibility to hold office, they in this immediate connection proceed to say "but" each one of the Territorial Legislature all have power to judge of the qualifications of its members, clearing to them the power to apply the eighth section in its full meaning to members elected to the legislature, and to exclude a man from office on account of his religious belief or opinions. Not many persons, it is safe to assume, will take seats in that Legislature. I insist further in reference to the eighth section, that it is a bill of attainder, which is prohibited by the Constitution, and is therefore beyond the power of Congress to pass in reference to those who practice polygamy. As has been seen, provisions all such persons from holding office.

The Supreme Court of the United States defines a bill of attainder to be "a legislative act which inflicts punishment, without a judicial trial." Is it "punishment" to deprive an American citizen of the right to vote and hold office? The court say:

All vocations, all business, all positions alike open to every one, and that in the election of these rights all are equal before the law. Any deprivation or suspension of any of these rights for past conduct is punishment, and can be in no otherwise defined.

Now it seems to me that if the Supreme Court of the United States now what a bill of attainder is, the eighth and ninth sections of this act clearly in violation of the Constitution. When I took a seat in this House I took an oath to support the Constitution of the United States. I cannot and will not swear to believe even to emphasize my abhorrence of polygamy or to punish a Mormon, and with my views of this act I would have had to do so if I had voted for the bill when it passed. It would seem that after organizing a packed jury to convict, the authors of the bill ought then to have been willing to await a conviction before depriving American citizens of the right to vote or hold office. For what is an American citizen deprived of those rights? He may live in a land of boasted freedom, but thus stripped of the rights and privileges that freemen most value, he is no better than a slave.

The ninth and last section of the bill (and I will publish the bill at the end of my remarks and as a part hereof) is a fitting conclusion to what preceded it. By this section all the offices in the Territory are declared vacant, and all duties relating to the registration of votes, the conduct of election, the receiving or rejection of votes and the canvassing or returning of the same, and the issuing of certificates or other evidence of election in said Territory are turned over to a board of five persons to be appointed by the President and confirmed by the Senate, not more than three of whom shall be members of one political party. Not more than three. That is enough. There is a majority of five. These five commissioners are to exercise the functions of their offices until other provisions are made by the Legislative Assembly of the Territory. The canvass and return of all the votes for members of the Legislative Assembly are to be returned to these commissioners, and they are to canvass the returns and issue certificates of election. In a word, the population of that doomed Territory are placed in the hands of a returning board—a tribunal forever as infamous in American his-

tory as the star chamber in English history.

Let the carpet-bagger, expelled finally from every State in the American Union with the brand of disgrace stamped upon his brow, lift up his head once more and turn his face toward the setting sun. Utah beckons him to a new field of pillage and fresh pastures of pilfering. Let him pack his grip-sack and start. The Mormons have no friends and no one will come forward to defend or protect their rights. A returning board, from whose decision there is no appeal, sent out from the American Congress baptized with the spirit of persecution and intolerance, will enter Utah to trample beneath their feet the rights of the people of that far-off and ill-fated land. Mr. Speaker, I would not place a dog under the dominion of a set of carpet-baggers re-enforced by a returning board, unless I meant to have him robbed of his bone. A more grinding tyranny, a more absolute despotism was never established over any people.

The Mormons have been guilty of believing in, and some of them of practicing, polygamy. But they have been guilty of another sin also. They have committed the offense of belonging to the democratic party. That Territory now has a population about large enough to be admitted into the Union. It would not do to let it enter the Union as a democratic State. There is not now the least danger of it. After it has passed under the manipulations of the returning board, after her people have been driven from their homes under the oppressive laws that will be passed under the powers conferred by this law, after the carpet-bagger has gone in and taken possession, Utah, clothed in the habiliments of the republican party, will be welcomed into the sisterhood of States. I did desire to notice some other features of this law, but time forbids. It was passed under the operation of the previous question, and no one had the opportunity to discuss it or to point out its defects or imperfections. The Delegates sent here by the people of that Territory, by a barefaced usurpation on the part of the governor, was denied a certificate of election, and was not allowed to take the seat to which he had been elected, or to speak in behalf of his people while they were being robbed of their rights.

I have no faith whatever in this effort to deny Cannon his seat or in the law passed at the present session having the effect to diminish polygamy in Utah. In my opinion it would have succumbed to the logic of events and the force of public opinion. Railroads have brought the Territory in contact and communication with the people of the States. A large anti-Mormon population will at no distant day settle in the Territory, and polygamy must give way before the irresistible force of an adverse public opinion. As long as Utah remained isolated from the rest of the world polygamy was secure, but when brought into communication with the rest of the world its disappearance becomes only a question of time. You cannot legislate men's religion or opinions out of them. Acts of injustice and persecution will cause them to adhere more stubbornly to their faith.

The history of the world and of the religious persecutions that have disgraced churches and governments establish this fact beyond controversy or doubt. "The blood of the martyrs is the seed of the church" has held good in all the past and will prove true to-day. Mr. Madison, in his letter to Edward Everett, of March 19, 1823, says upon this subject:

The settled opinion here is that religion is essentially distinct from civil government and exempt from its cognizance; that if new sects arise with absurd opinions or overheated imagination, the proper remedies lie in time, forbearance, and example.

There is more wisdom and true religion in these few words of the father of the Constitution than can be found in all the test acts and test oaths and religious intolerance and persecutions that have ever disgraced the human race or dyed the white robes of Christianity in blood. [Great applause.]

Mr. Beltzhoover was recognized. Mr. Calkins. If the gentleman from Pennsylvania will yield to me I will make a motion that the House adjourn.

Mr. Beltzhoover. I am quite willing to yield for that motion.

Mr. Calkins. I will submit the motion to adjourn after some gentlemen have been recognized, who desire to ask unanimous consent.

The Speaker. The gentleman from Pennsylvania is recognized.

Mr. Beltzhoover. Mr. Speaker this important contest is fortunately free from all partisan considerations, and will, therefore, be determined upon its merits and the plain principles of right. The election out of which it arises was held on November 2d, 1880, for the choice of a delegate from the Territory of Utah. The returns, which were duly filed with the Secretary of the Territory, were opened and canvassed by him in the presence of the governor of the Territory on December 14, 1880. The canvass of the votes, which was concluded on January 8, 1881, showed that George Q. Cannon received 18,568 votes, and Allen G. Campbell received 1,357 votes. The law provides that the person having the highest number of votes shall be declared by the governor to be elected. The governor, however, in the mistaken belief that he had a right to go behind the returns, heard evidence and arguments to show that Mr. Cannon was an alien and polygamist, and on these grounds, finding them, as he believed, sustained, declared Mr. Cannon ineligible and disqualified to serve as a Delegate. The governor further decided, under an erroneous view of the law, that Mr. Cannon, being ineligible, the votes cast for him were void, and Mr. Campbell, being a citizen and eligible, and having received the next highest number of votes, was elected. The Governor accordingly gave Mr. Campbell a certificate of election, and filed among the records of the Territory, in the office of the secretary thereof, an elaborate opinion containing a full statement of the facts. The secretary of the Territory, on January 10, 1881, gave Mr. Cannon a certified copy of the opinion and declaration of the governor, and also, on January 20, 1881, gave him a certified abstract of all the returns.

Mr. Cannon notified Mr. Campbell, on February 4, 1881, that he would contest his seat on the ground that he, Cannon, had received a large majority of the votes cast. On February 24, 1881, Mr. Campbell replied to Mr. Cannon's notice that he was not elected, and if elected, was disqualified by reason of his alienage and polygamy. No testimony was taken by Mr. Cannon in support of his notice during the time allowed to him by law, but on May 9, 1881, and subsequently thereto, testimony was taken by Mr. Campbell to show that Mr. Cannon was a polygamist and an unnaturalized alien, and by Mr. Cannon, in reply, to show his citizenship.

The certificates held by Mr. Cannon and Mr. Campbell, and all the papers and testimony in the case, were placed in the custody of the Clerk of the Forty-sixth Congress, and by him were handed over to his successor at the organization of the Forty-seventh Congress.

When the Forty-seventh Congress was organized and the Delegates from the Territories were called to be sworn, objection was made to both Mr. Campbell and Mr. Cannon, and neither was admitted. After a full discussion of the question as to which of the two gentlemen had the *prima facie* right to the seat, it was resolved by the House on January 13, 1882—

That the papers in relation to the right to a seat as a Delegate from the Territory of Utah be referred to the Committee on Elections, with instructions to report, at as early a day as practicable, as to the *prima facie* right or the final right of the claimants to the seat, as the committee shall deem proper.

This resolution clearly made the case a special one and took it out of the regular order under which cases go to the committee on elections under the law and the standing rule of the House. Both the *prima facie* and final rights were argued by the parties before the committee, but it would not be proper to prolong the contest by dividing and reporting on the *prima facie* title, when the committee are ready to pass upon the final right, and thereby dispose of the case.

WERE THE CERTIFIED RETURNS EVIDENCE?

The first question which was presented for the determination of the committee was: Are the certified copies of the returns of the election from all the counties in the Territory evidence?

During the thirty days allowed Mr. Cannon under the law for taking testimony in support of his notice of contest he declined to take any testimony, but attached to his notice copies of all the returns of election from all the counties in the Territory, filed in the office of the Secretary of the Territory, under the seal of said office. He also subse-

quently, after the time had expired for taking testimony by him in chief, filed with the clerk of the House certified copies of the same returns, and they are now printed in the *Record* and are before the committee as part of the papers in the case.

The counsel for Mr. Campbell, the contestee, objected to these copies, and stopped on the threshold of the argument before the committee, and asked to have the contest dismissed for the reason that Mr. Cannon had not offered any competent testimony to sustain his case. I am of the opinion that these certified copies are evidence, for several reasons:

First. The returns are made to and filed with the secretary of the Territory, in conformity to law, and as a part of the records of his office. They are compiled by the clerks of the several counties from the precinct returns, and are sent to the secretary of the Territory under the provisions of a well-guarded election law. They are, therefore, records of the secretary's office, upon which the important rights of the people to representation depend, and can be certified for the purpose of evidence as any other record.

Second. The election was held, the canvass was made, the result declared, and the certificates issued, under sections 21 and 22 of the Territorial act of 1878, and section 1882 of the Revised Statutes of the United States. This is very clearly recognized by the governor all through his opinion, and in the certificate which he issued to Mr. Campbell. This being so, the governor had only the right to declare who was elected, and the secretary had the right to certify the declaration. The certificate of the governor was, therefore, without authority of law. The certificate of the secretary of the Territory, which gives the whole declaration of the result by the governor, when the returns were opened and canvassed in his presence, by said secretary, is the legal certificate. This certificate clearly gives Mr. Cannon the *prima facie* right to the seat, and the copies of the returns, which were filed at the same time with the certificate, corroborate that right. They are a part of the title, which for the further consideration of the case is good enough without them until it is assailed by testimony going to the legality and number of the votes cast. No such testimony was given.

WHO WAS ELECTED?

This brings us to the consideration of the second inquiry: Who was elected and returned by the people?

This question I will not take time to discuss. I am satisfied clearly and beyond all doubt that Mr. Cannon received a very large majority of the votes cast in conformity to the laws of the Territory, and was duly elected and returned. I desire to emphasize this point for the reason that I will not consent that the questions of election and return shall ever be determined by anything but the honest majority of votes cast. I do not believe that anything but votes can elect, and that the permanence of representative government depends more upon faithfully observing and respecting this principle than anything else. This disposes of the claim of Mr. Campbell that he was elected and returned, although he only received a small minority of the votes cast. The doctrine that when the majority candidate is ineligible or disqualified the minority candidate, being qualified, is elected, is utterly repudiated in almost all the States of this Union and by the uniform decisions of Congress. Under no circumstances, therefore, has Mr. Campbell any claim or title to be seated in this contest.

IS MR. CANNON A CITIZEN?

Having concluded that Mr. Cannon was elected and returned, there remain the questions: First, is he disqualified because he is an alien? Second, is he disqualified because he is an open and avowed polygamist?

I have given the subject of Mr. Cannon's citizenship careful examination, and have concluded that, under the decision of the Supreme Court of the United States in *Campbell vs. Gordon*, 9 Cranch, 176, the certificate of naturalization held by him is valid. It is in strict conformity to the spirit and policy of our Government to give a very liberal construction to the laws and regulations governing naturalizations. We are a nation whose progress and prosperity are largely built upon the emigration and absorption of the millions of people who have and will continue to come to us from

foreign lands. A learned judge has justly said:

If every naturalized citizen must always be prepared with his proofs to maintain the grounds upon which he obtained his papers in all courts and places in which they may be brought into question, the boon of citizenship, which is so liberally bestowed, would be barely worth possessing.

WHAT IS POLYGAMY?

We come, then, to the great controlling question in the contest: Is Mr. Cannon disqualified to sit as a Delegate from the Territory of Utah because he is a polygamist?

What is polygamy? What are its characteristics, doctrines and practice, and how does it affect its followers and adherents in their relations and loyalty to the Government?

We can give the most correct and compendious answer to these inquiries by quoting from the majority report of the committee on elections, made in the Fortieth Congress, in the contested election case of *McGrorty vs. Hooper*. The committee went into the subject elaborately and took testimony from every source which was within their reach. They say:

That by reason of polygamy in Utah great crimes have been committed and have been let go unwhipped of justice. Open violation of the authority of this Government has frequently occurred. The sanctity of the marriage has been profaned, the course of justice obstructed. Organized assassination has been frequently perpetrated.

The revelations of the seer have a higher authority than the laws of Congress. The sermons of the Mormon Apostles have an edifying effect in Salt Lake City, quite equal in the opinion of their followers to those of certain preachers in the cities of the east, and of more weight than a judicial decision. Intolerance, wrangling, violence, and polygamy have marred the administration of our laws in Utah and have weakened the authority of the United States. Why?

Because the organic law of the Territory does not remedy the evils local and peculiar to Utah, thereby leaving the dominion and control of the Territory and its resources completely in the hands of the hierarchy of the Mormon society.

Because the monopoly of wealth and power in the Territory is to a great extent in the hands of the Mormon leaders, excluding competition from the so-called Gentiles, i. e., citizens of the United States not members of the Mormon society; the preference being by custom given to a Mormon whenever competition is likely to injure the Mormon interest.

Polygamy prevails in spite of express laws of the United States, in open outrage of every sacred family tie, controlling the social organization of the community, and sharing the sense of propriety so long and well established among all races of Europeans on this continent. No officer of the United States, civil or military, can hope to exert any salutary influence over this society while polygamy is allowed in defiance of his authority, and against the law of the Government he represents.

Polygamy must be abolished in all this Territory, or the power of this Government will be held in contempt by every class of inhabitants. Through its influence a social ban is put on all Christian women who remain true to the laws and customs of their country, and the precepts of their faith.

Isolated from all other influences than their own peculiar customs and prejudices, the Mormon population are not amenable to the arguments usually applied to enlighten or reform mankind. A revelation from the seer or a strong inducement to migrate seem the only easy remedies. Polygamy is synonymous with bigamy. Bigamy is, under our law, a crime, and polygamy is a monstrous bigamy. Under the Mormon organization it seems to threaten to become incest. The intermarriage of the leading families have made the usual definitions fixing relationship very complex, if not impossible, under the laws of the United States.

To the Mormons such definitions of polygamy and its developments are perhaps harsh, but your committee use only the definitions established among and by the people of the United States by common law and common decency. The instances of incest among the Mormons are taken from the printed works on the customs of that society, and your committee refer to them for the reliability of the statements. There seems to your committee, however, abundant proof of licentious practices under the law regulating marriages in Utah to call for vigorous enforcement of the existing law of Congress on the subject of polygamy. A conflict between monogamy and polygamy has been inaugurated in defiance of our laws by the Mormons themselves.

And this licentious custom of marriage or reckless abuse of that sacred rite is one of the most glaring and practical proofs of the aggressive and dangerous character of a system which grows at the will or in obedience to the lust of a political ruler styling himself a prophet.

Tolerance of religious views is a holy duty enforced on Congress by the Constitution, but no law does or can exist which permits toleration of a practice hostile to the safety of society. Such a practice may be introduced by the best and highest human authority, but whether under the name of prophet, priest or king, it matters not, so long as the practice introduced be against the established law of the land or fatal to the welfare of the state.

There are other practices under the hierarchy of Utah which militate, in the opinion of your committee, against the principles of good republican government. But the origin of all these existing evils, and the certain source of innumerable future evils in Utah, is in the prophetic power of the head of the society which rules there. The union of church and state, the combined sanctity of the voice of God and the will of the people, arm the chosen ruler of that organization with spiritual and temporal power.

Has that power been hostile to the Government of the United States? Your committee believe that it is, and has been hostile rather from the inherent spirit of its creation than from any design on the part of that people.

The Secretary of War, in his report of December, 1877, says:

"The Territory of Utah is peopled almost exclusively by the religious sect known as Mormons. They have substituted for the laws of the land a theocracy having for its head an individual whom they profess to believe a prophet of God. This prophet de-